

Tower of David Museum, Jerusalem, ,19-20 January 2014 Workshop - Seismic Risk Preparedness and Mitigation of Archaeological and Historical Sites

Seismic Risk and Civil Protection in Italy



Prof. Mauro Dolce Italian Department of Civil Protection



1. Seismic risk vs. other risks in Italy

2. The Cycle of Risk and the Italian Civil Protection System

Impact by disasters in the world (1992-2012)

www.protezionecivile.gov.it

Impacts of Disasters since the 1992 Rio de **Janeiro Earth Summit**

In 1992, the United Nations organized a conference on environment and development in Rio de Janeiro, called the Earth Summit. The purpose of the conference was to rethink economic growth, advance social equity and ensure environmental protection.

Twenty years later, the UN is organizing Rio+20, a chance to move away from business-as-usual and to end poverty, address environmental destruction and build a bridge to the future. Disaster risk

Impact by disasters

628

Stor

112

1141

Drought

http://www.unisdr.org/we/inform/disaster-statistics

The risk equation

www.protezionecivile.gov.it

Seismic Risk

Estimate (probabilistic) of effects (human losses, injured, damage to properties and waste of eceonomic activities) that earthquakes in a given area and a give time interval produce on exposed elements

Risks in Italy

www.protezionecivile.gov.it

- hydrogeological
- floods
- volcanic
- forest fire
- industrial and nuclear
- technological
- transports
- supply networks
- environmental

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Comparing natural risks in Italy

Due to its impact on large part of the national territory, earthquake is the most dangerous natural risk in Italy. In the past 150 years, the mortality related to earthquakes was 30 times higher than that related to landslides and floods.

Seismic risk

QUILA 2009

LIA 2012

Costs of Italian earthquakes past 50 years (m€-2005) hesidenza del Cansiplio del Minid etimento della Protezione 60.000.00 140.000 120.000 50.000.00 100.000 80.000 40.000,00 60.000 40.000 30.000,00

4500 Fatalities 20.000 20.000,00 000 8 88 MOLISE PUGLIA 10.000,00 1968 1972 1978 1980 1983 1990 1997 2000 2002 2003 2005

www.protezionecivile.gov.it

ABRUZZO '09 + EMILIA '12 (20-30.000?) ~ € 16

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www.protezionecivile.gov.it

ABRUZZO '09 + EMILIA '12 (20-30.000?) ~ € 16

Earthquake induced effects → Domino Effects

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~90000 fatalities, also due to the tsunami Messina earthquake - 1908

Earthquake-induced tsunami

J.E. Daniell, B. Khazai, F. Wenzel, A. Vervaeck (2012), Worldwide CATDAT Damaging Earthquakes Database in conjunction with Terremoto-report.com – Presenting Past and Present Socio-Economic Earthquake Data, XVWCEE, Lisbon

1. Seismic risk vs. other risks in Italy

2. The Cycle of Risk and the Italian Civil Protection System

The cycle of risk and the Italian Civil Protection System

Risk cycle

www.protezionecivile.gov.it

(Law n. 225 / 1992)

By "Civil Protection" it is meant The ensemble of the activities put in place to protect life, goods, settlements and environments from damage and risk of damage due to calamities

In Italy «Civil Protection» <u>IS NOT</u> a task assigned to a <u>SINGLE ADMINISTRATION</u> <u>BUT</u> a function played by a <u>COMPLEX SYSTEM</u>

"NATIONAL SERVICE OF CIVIL PROTECTION" (SNPC)

Established by the Law n. 225 of 1992 and coordinated by the (National) **Department of Civil Protection** of the Prime Minister Office

NATIONAL SERVICE OF CIVIL PROTECTION (Law n. 225 /1992)

The National Service of Civil Protection operates at central, regional and local level, according to the **PRINCIPLE OF SUBSIDIARITY**

2001: MODIFICATION OF THE TITLE V OF THE CONSTITUTION)

CIVIL PROTECTION IS SUBJECT TO CONCURRENT LEGISLATION

BASED ON THE SUBSIDIARITY PRINCIPLE, EVENTS ARE CLASSIFIED AS:

Mandate

The National Civil Protection System of Italy (Law 225/1992) aims at safeguarding human life and health, goods, national heritage, human settlements and the environment from all natural or man-made disasters.

Forecasting and Warning

Prevention and Mitigation

Rescue and Assistance

Emergency overcoming

www.protezionecivile.gov.it

Activities aimed at recognising the causes of catastrophic events, identifying risks, and defining the affected areas.

"Prevision"

www.protezionecivile.gov.it

- There are deep differences among natural phenomena in terms of predictability;
- In all cases, it is impossible to make deterministic predictions, only a probabilistic forecasting is possible;
- Different phenomena have very different probabilities from very low (<1%) to high (some tens %), also depending on the spatial and time definition and on the time lapse for which the event must be anticipated;
- The (probabilistic) forecasting can be carried out in a shortto-intermediate-to-long term perspective;
- A **forecast** can be released both for a **hazard** (occurrence of a certain natural phenomenon) and for the related **risk**.

Hazard assessment

Example of hazard maps: Peak Ground Acceleration (PGA) values with a 10% probability of exceedance in 50 years, (475 years return period)

Seismic risk maps

Considering the large amount of funds required for strengthening and retrofit of the Italian real estate, it's essential to establish a scale of priority based on national seismic risk maps

Percentage of the collapsed dwellings expected per year in each municipality (LIFE RISK)

A **prevision** is aimed at making the following activities more effective:

- **Prevention** related to an **immediate risk** (short term), for instance through evacuations or alerts to the population;
- **Prevention** related to the **residual risk** (short term), for instance through the identification of areas particularly at risk in the post-event phase, or through the correct calibration of post-event activities;
- **Rescue and assistance** to the population (short term), for instance through the preventive deployment of emergency services and/or the preparation of tent camps, shelters, etc.;
- Structural prevention (intermediate-to-long term), through policies aimed at best distributing the (limited) resources.

Prevention and Mitigation

Activities aimed at avoiding or minimizing the possibility of damage occurrence due to the considered events.

One of the most beautiful and fascinatin islands in the Mediterranean sea The Island of Stromboli is special and unique and its ecosystem is an enchanting mix of beautiful coasts, volcanic sand beaches, wonderful sea and typical vegetation. mboli is... n order to let you onjoy in safety the Island and its fantastic auties, we remind you that - due to the recent intense activity of the volcano - in accordance with ordinance n. 121/02 of December the 30th 2002, excursions to the top of the volcano are strictly forbiddon. Do not enter in the area bounded by the thus line on the map. There is no restriction regarding the beahus and the residential areas. n the very exceptional event of tidal wave, an alarm tireo will warn of the danger. Please leave the seaboard as soon as you can and go inland. The inhabitants of Stromboll will indicate you the milety areas. o make your journey more pleasant and interesting, contact the official guides, They know the beauties of the island and the re of the volcane, and will advise you, give all the informayou must and excert you is your safe apploration of this linery world. THAT IN STROPPROL Information **Exercises**

www.protezionecivile.gov.it

Seismic structural prevention Law n. 77 24.06.2009 - Article 11 Interventions for seismic risk prevention

1. In the state of prevision of the Ministry of economy and finance a fund for the seismic risk prevention is established.

At this aim **965 M € (963.5)** were made available in seven years, from 2010 to 2016.

Italian example of intervention for vulnerability reduction

Decree n. 39, 28/4/09, → Law n. 77 24/6/09 (Art. 11)

A budget of **963 M€** has been allocated for the years 2010-2016 for activities of seismic risk reduction in Italy:

- Seismic microzoning studies
- Vulnerability reduction of public strategic and private buildings
- Vulnerability reduction of infrastructures in urban areas

Funds are distributed among different Italian regions on the basis of a seismic risk index linked to the probability of building collapse (seismic risk maps) only in the municipalities where PGA≥ 0.125 g

The total amount of about **1 billion euro** represents a very low percentage, probably **lower than 1%**, of the budget required in Italy for the seismic retrofit of all private and public buildings and strategic infrastructures. However it is definitely a step forward for an increase of the **knowledge of the importance of seismic prevention**

Law n. 77 24.06.2009 - Article 11 Ordinance PCM 3907 (2010) → APPROACHING THE PROBLEM

- 1. Addressing the problem as a whole, also solicitating actions related to **seismic microzonation and strengthening of public buildings, private buildings, urban infrastructures**.
- 2. Stimulating the attention of private owners and administrators to promote the **culture of prevention**.
- 3. Asking local administrations and private owners to **cofund prevenction actions**, in order to multiply the effects of the budget allocated.
- 4. Aiming at reducing risk for human life, thus focusing the interventions on the highest hazard zones and on the most vulnerable structures, and promoting the upgrade of the emergency plans.

Rescue and Assistance

www.protezionecivile.gov.it

Activities aimed at providing the population affected by a catastrophic event with all the first assistance needed.

www.protezionecivile.gov.it

ACTIVATION OF SEARCH AND RESCUE TEAMS

www.protezionecivile.gov.it

ACTIVATION OF REGIONAL MOBILE MODULES

ACTIVATION OF EMERGENCY RADIO- AND TELE-COMMUNICATIONS

PREPARATION OF OPERATIONAL CENTRES

MANAGEMENT OF TEAMS FOR TECHNICAL SURVEYS, DAMAGE AND USABILITY ASSESSMENT OF ORDINARY BUILDINGS, AND EVALUATION OF INDUCED RISKS

ACTIVATION OF NATIONAL ASSOCIATIONS OF VOLUNTEERS

DEPLOYMENT OF PMA AND FIELD HOSPITAL

INTERNATIONAL SUPPORT

Support Functions

www.protezionecivile.gov.it

F.1 Technical and Planning

F.8 Essential services

F.2 Health

F.9 Damage assessment to people and goods

F.10 Operational structures

×

F.4 Volunteers

F.11 Local administrations

F.12 Dangerous materials

F.13 Assistance to population

F.14 Coordination of operational centres

F.5 Means and materials

F.7 Telecommunications

😫 - SisMap - the Real Time Earthquake Viewer - By F.Doumaz, L.Badiali (INGV) 2002-2006

File Strumenti Visualizza Configurazioni Connessione Help

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EV_0704_A_M1.txt	Visualizzare più eventi alla volta	
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First locations after 30" Final after 120-200" ML based on 159 channels

4635155.6485852

Y: 42.14

Emergency management : Loss scenarios

SIGE - Information System for Emergency Management and simulation scenarios

- In the first hours following an earthquake is of primary importance to know the consequences of the event for the emergency management and rescue organization. Such a target can be achieved by simulating damage and loss scenarios, based on the focal parameters of the event and on the information related to the seismicity and vulnerability of the affected area. Particularly useful is the use of a G.I.S.
- In case of an earthquake, of magnitude 4 or more, an automatic procedure is immediately activated by SIV to produce data, maps, and information concerning the epicentral area
- On the basis of attenuation relations, several ground motion parameters (intensity, PGA, PGV, spectral values) are calculated for each municipality within a radius of 100 km from the epicenter. These values are used to give a <u>preliminary evaluation</u> of the damages and losses
- Several maps and data, giving a complete description of the main features of the stricken area are compiled and ready as a report within 30 minutes from the causative event

Example of outputs provided by SIGE for L'Aquila M= 6.3 event of April 6 2009

	Estimates o	f the Simulati	Real data (source DPC www.protezionecivile.it)		
	Min	Max	Mean		
Maximum Mercalli Intensity (MCS)		VIII-IX		IX	
People involved in building collapse	200	2200	1200	1900*	
Homeless	8700	54000	31000	62000**	
Unusable dwellings	6700	38000	22000	39000***	

SIGE - Information System for Emergency Management and simulation scenarios

National accelerometric network (RAN-DPC) operated by SIV

- Installation began in 1972 under the management of *ENEL* (Italian Electricity Board).
- Acquired in 1998 by DPC (237 analog stations).
- More than 500 digital instruments installed in free field with an average spacing of 15 km.
- Digital instruments (Kinemetrics Etna or Everest 18-24 bits) are equipped with GSM or GPRS modem for data transmission to the central (Rome) acquisition centre.
- More than 4000 records obtained in 40 years of activity.
- annual cost of management and maintenance ~2 M€.

57 stations recorded the Abruzzo Earthquake on April 6 2009 at 3.32 a.m.

Data were immediately put at disposal of the scientific community through the DPC and through the ITACA web-sites

Strong motion recording on structures: OSS

PROTEZIONE CIVILE Presidenza del Consiglio dei Ministri Dipartimento della Protezione Civile rresidenza dei consigno dei ministri Dipartimento della Protezione Civile

 The OSS Main Network with complete instrumentation

 R.C. structure
 Masonry structure
 120 PUBLIC BUILDINGS

 Bridge
 Dam
 7 BRIDGES AND 1 DAM

The Seismic Observatory of Structures (OSS) records in quasi-real time the dynamic response of about 150 structures (schools, hospitals, city halls, bridges, dams...) in case of strong earthquakes

POST EVENT : damage survey and safety assessment

Presidenza del Consiglio dei Ministri
 ALE DIPARTIMENTO DEI SERVIZI
 TECNICI NAZIONALI

Consiglio Nazionale delle Ricerche GRUPPO NAZIONALE PER LA DIFESA DAI TERREMOTI

DIPARTIMENTO NAZIONALE DELLA PROTEZIONE CIVILE 1^{sh} LEVEL FORM FOR DAMAGE EVALUATION, QUICK INTERVENTIONS AN USABILITY OF

BUILDINGS IN THE SEISMIC EMERGENCY (Ver. 09/98)

SECTION 4 Damage to STRUCTURAL ELEMENTS and provisional interventions already carried out

Level -		DAMAGE (1)								MEASURES TAKEN						
extension	v	D4-D5 D2- Very serious Seri			D2-D3 eriou	D3 D1 ous Light				_	ons	ms	tions		s and ge ons	
Structural - components Pre-exsisting damage	2/3	1/3 - 2/3	< 1/3	> 2/3	1/3 - 2/3	< 1/3	> 2/3	1/3 - 2/3	< 1/3	None	None	Demolit	Tie-bea	Restorat	Props	Barriers passa protecti
		В	С	D	E	F	G	н	1	L	Α	В	D	F	н	L
1 Vertical structures										0	0					
2 Horizontal structres										0	0					
3 Stairs										0	0					
4 Roofing		1 🗆								0	0					
5 Curtain walls, partitions										0	0					
6 Pre-existing damage										\circ						
1) - For each level provide the extent of damage only if present. If the object on the line is not dameged tick off None.																
SECTION 8 Safety assessment RISK ASSESSMENT SAFETY RESULT																
RISK A	SSESS	MENT									SAFET	Y RES	ULT			
RISK A	TRUCTURAL Sect. 3 e 4) 65	ISTRUCTURAL W (Sect 5)	EXTERNAL (Sect. 6)	OTECHNICAL	(sect 7)			A SA B SA	AFE bi	uilding /ITH Q rly not	SAFE7	Y RES		IS but		0 0
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Among post-earthquake activities, a significant issue is the damage and safety assessment for postearthquake usability.

Usability defines the limit between people coming back to their houses and people waiting in provisional shelters or in temporary houses.

Since 1997 a specific form (AeDES) is used in Italy for damage assessment, short term countermeasures and evaluation of the post earthquake usability of ordinary buildings.

Post-earthquake usability evaluation is a quick and temporarily limited assessment, based on expert judgement, on visual screening and on data easily collected, aimed to detect if, during the current seismic crisis, buildings damaged by earthquake can be used, being reasonably safeguarded the human life.

A) USABLE	Building can be used without measures. Small damage can be present, but negligible risk for human life.
B) USABLE WITH COUNTERMEASURES	Building has been damaged, but can be used when short term countermeasures are provided
C) PARTIALLY USABLE	Only a part of the building can be safely used
D) TEMPORARY UNUSABLE	Building to be re-inspected in more detail. Unusable until the new inspection.
E) UNUSABLE	Building can not be used due to high structural, non structural or geotechnical risk for human life. Not necessarily imminent risk of total collapse.
F) UNUSABLE FOR EXTERNAL RISK	Building could be used in relation to its damage level, however it can not be used due high risk caused by external factors (heavy damaged adjacent or facing buildings, possible rock falls, etc.)

POST EVENT : damage survey and safety assessment

L'AQUILA EARTHQUAKE: BUILDING SURVEYS OF 76593 BUILDINGS								
			www.protezio	onecivile.it - F	ebruary 2010)			
PRIVATE	PUBLIC	HOSPIT.	BARRACKS	SCHOOLS	INDUSTRY	CULT. HERIT		
72543	2250	54	177	682	1337	1800		

Percentage distribution of the private buildings

- **51,0% A SAFE** (Small damage can be present, but negligible risk for human life)
- **12,5% B SAFE WITH QUICK INTERVENTIONS** (temporarily unsafe)
- 2,7% C PARTIALLY SAFE (Only a part of the building can be safely used)
- **2.4% D TEMPORARILY UNSAFE** (to be carefully reviewed)
- **26,4% E UNSAFE** (high structural or geotechnical risk for human life)
- 5,1% F UNSAFE FOR EXT. RISK (heavy damaged adjacent buildings, possible rock falls, etc.)

POST EVENT : damage survey and safety assessment

Results of damage and safety surveys in the historical centre of L'Aquila

Firefighters set out procedures and methods to optimise provisional works with the cooperation of the University of Udine

PROVISIONAL SAFETY MEASURES

Basilica delle Anime Sante

S.Maria di Collemaggio

December 25, 2009

www.protezionecivile.gov.it

Exercises

European emergency exercise Grand Duchy of Luxembourg 2007

EASTERN SIGLY EARTHQUAKE 14-16 OCTOBER

www.protezionecivile.gov.it

All the activities aimed at removing obstacles towards normal life conditions.

www.protezionecivile.gov.it

All the activities aimed at removing obstacles towards normal life conditions.

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